



Broadcasting Notice of Consultation CRTC 2016-26

PDF version

Ottawa, 27 January 2016

Call for comments on market capacity and the appropriateness of issuing a call for radio applications to serve Grimsby and Beamsville, Ontario

The Commission has received an application for a broadcasting licence to operate a new commercial radio station to serve Grimsby and Beamsville, Ontario. The Commission is seeking comment on market capacity and the appropriateness of issuing a call for radio applications to serve Grimsby and Beamsville. The Commission encourages interested persons, including the applicant, to submit additional information that it will take into consideration before making a final determination on whether it should proceed with a call for applications.

*The deadline for the receipt of interventions is **26 February 2016**. Only parties that file interventions may file a reply to matters raised during the intervention phase. The deadline to file replies is **7 March 2016**.*

Background

1. In Broadcasting Regulatory Policy 2014-554, the Commission set out its procedure for issuing calls for applications for broadcasting licences to operate radio stations. According to that procedure, applications for new radio stations in markets of all sizes will generally result in the issuance of a call for applications with the following exceptions:
 - proposals with very little or no commercial potential or impact, including some low-power applications;
 - proposals to provide the first commercial service in a market;
 - proposals by the sole commercial operator in a market to improve service to the market, either through an AM to FM conversion or a new station;
 - proposals to provide the first commercial service in the other official language in a market or to convert the only station in the other official language from AM to FM; and
 - proposals to convert stations from AM to FM in markets with two or fewer commercial operators.
2. The Commission will also take into account the availability or scarcity of spectrum when considering applications that propose to use one of the last known frequencies in a market. Such applications will not be eligible to be considered under one of the exceptions to the issuance of a call.

- Upon receipt of an application that does not fall within one of the exceptions to the issuance of a call, the Commission will publish a notice of consultation to seek comment on market capacity and the appropriateness of issuing a call. The Commission will also publish the following information in the notice of consultation: the applicant's name, the type of service proposed (commercial mainstream or specialty, community, campus, etc.), the technical parameters proposed (frequency, band, broadcast power) and a sampling of the main communities included in the primary contour of the proposed station's coverage.

Application for Grimsby and Beamsville

- The Commission announces that it has received the following application for a broadcasting licence to operate a new commercial radio station to serve Grimsby and Beamsville, Ontario:

Applicant	Type of service	Technical parameters	Main communities included in the primary contour
Dufferin Communications Inc. (Dufferin)	Commercial radio station	88.5 MHz FM with an average effective radiated power (ERP) of 2,000 watts (maximum ERP of 4,000 watts)	Grimsby and Beamsville

- Dufferin's proposal would constitute a first commercial radio service to the communities of Grimsby and Beamsville. As mentioned above, applications for first commercial radio services in a market can be considered under the exceptions to the issuance of a call. However, in this case, the frequency proposed by Dufferin is one of the last known available FM frequencies in Grimsby and Beamsville, as well as in the Hamilton Central Numeris Market.
- In Broadcasting Decision 2015-472, the Commission determined that the Hamilton/Burlington radio market could not sustain any additional commercial radio stations at the time. As such, and in accordance with Broadcasting Regulatory Policy 2014-554, the Commission would generally not be disposed to accept applications for new commercial radio stations to serve the Hamilton/Burlington radio market for a period of two years following the issuance of the above-mentioned decision. However, given that Grimsby is located at the eastern extremity of the Hamilton Central Numeris Market and that Beamsville is located in the St. Catharines Central Numeris Market, the Commission finds it appropriate to seek comments as to whether it should consider applications to serve Grimsby and Beamsville.

Call for comments

7. In light of the above, the Commission calls for comments on the capacity of Grimsby and Beamsville to support a new station and on whether it should issue a call for applications for new radio stations to serve these communities. The Commission encourages interested persons, including the applicant, to submit additional information that it will take into consideration before making a final determination on whether to proceed with a call for applications.
8. Following receipt of comments, the Commission will conduct an assessment of the capacity of Grimsby and Beamsville to support an additional station, taking into account economic and financial data as well as the comments received in the public consultation.
9. As indicated in Broadcasting Regulatory Policy 2014-554, the Commission will weigh factors such as market capacity, spectrum availability or scarcity and interest in serving the market when deciding whether to:
 - publish the application for consideration during the non-appearing phase of a public hearing;
 - issue a call for applications; or
 - make a determination that the market cannot sustain additional stations, return the application and issue a decision setting out this determination.

Procedure

10. The *Canadian Radio-television and Telecommunications Commission Rules of Practice and Procedure* (the Rules of Procedure) apply to the present proceeding. The Rules of Procedure set out, among other things, the rules for content, format, filing and service of interventions, replies, answers of respondents and requests for information; the procedure for filing confidential information and requesting its disclosure; and the conduct of public hearings. Accordingly, the procedure set out below must be read in conjunction with the Rules of Procedure and its accompanying documents, which can be found on the Commission's website under "Statutes and Regulations." The *Guidelines on the CRTC Rules of Practice and Procedure*, set out in Broadcasting and Telecom Information Bulletin 2010-959, provide information to help interested persons and parties understand the Rules of Procedure so that they can more effectively participate in Commission proceedings.
11. The Commission invites interventions that address the issues and questions set out above. The Commission will accept interventions that it receives on or before **26 February 2016**. Only parties that file interventions may file a reply to matters raised during the intervention phase. The deadline for the filing of replies is **7 March 2016**.

12. The Commission encourages interested persons and parties to monitor the record of the proceeding, available on the Commission's website, for additional information that they may find useful when preparing their submissions.
13. Submissions longer than five pages should include a summary. Each paragraph of all submissions should be numbered, and the line *****End of document***** should follow the last paragraph. This will help the Commission verify that the document has not been damaged during electronic transmission.
14. Pursuant to Broadcasting and Telecom Information Bulletin 2015-242, the Commission expects incorporated entities and associations and encourages all Canadians to file submissions for Commission proceedings in accessible formats (for example, text-based file formats that allow text to be enlarged or modified or read by screen readers). To provide assistance in this regard, the Commission has posted on its website [guidelines](#) for preparing documents in accessible formats.
15. Submissions must be filed by sending them to the Secretary General of the Commission using **only one** of the following means:

by completing the
[\[Intervention/comment/answer form\]](#)

or

by mail to
CRTC, Ottawa, Ontario K1A 0N2

or

by fax at
819-994-0218

16. Parties who send documents electronically must ensure that they will be able to prove, upon Commission request, that service/filing of a particular document was completed. Accordingly, parties must keep proof of the sending and receipt of each document for 180 days after the date on which the document is filed. The Commission advises parties who file and serve documents by electronic means to exercise caution when using email for the service of documents, as it may be difficult to establish that service has occurred.
17. In accordance with the Rules of Procedure, a document must be received by the Commission and all relevant parties by 5 p.m. Vancouver time (8 p.m. Ottawa time) on the date it is due. Parties are responsible for ensuring the timely delivery of their submissions and will not be notified if their submissions are received after the deadline. Late submissions, including those due to postal delays, will not be considered by the Commission and will not be made part of the public record.

18. The Commission will not formally acknowledge submissions. It will, however, fully consider all submissions, which will form part of the public record of the proceeding, provided that the procedure for filing set out above has been followed.

Important notice

19. All information that parties provide as part of this public process, except information designated confidential, whether sent by postal mail, facsimile, email or through the Commission's website at www.crtc.gc.ca, becomes part of a publicly accessible file and will be posted on the Commission's website. This information includes personal information, such as full names, email addresses, postal/street addresses, telephone and facsimile numbers, etc.

20. The personal information that parties provide will be used and may be disclosed for the purpose for which the information was obtained or compiled by the Commission, or for a use consistent with that purpose.

21. Documents received electronically or otherwise will be put on the Commission's website in their entirety exactly as received, including any personal information contained therein, in the official language and format in which they are received. Documents not received electronically will be available in PDF format.

22. The information that parties provide to the Commission as part of this public process is entered into an unsearchable database dedicated to this specific public process. This database is accessible only from the web page of this particular public process. As a result, a general search of the Commission's website with the help of either its own search engine or a third-party search engine will not provide access to the information that was provided as part of this public process.

Availability of documents

23. Electronic versions of the interventions and of other documents referred to in this notice, are available on the Commission's website at www.crtc.gc.ca by visiting the "Participate" section, selecting "Submit Ideas and Comments," and then selecting "our open processes." Documents can then be accessed by clicking on the links in the "Subject" and "Related Documents" columns associated with this particular notice.

24. Documents are also available from Commission offices, upon request, during normal business hours.

Location of Commission offices

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Secretary General

Related documents

- *Findings regarding market capacity and the appropriateness of issuing a call for radio applications to serve the Hamilton/Burlington, Ontario radio market*, Broadcasting Decision CRTC 2015-472, 21 October 2015
- *Filing submissions for Commission proceedings in accessible formats*, Broadcasting and Telecom Information Bulletin CRTC 2015-242, 8 June 2015
- *A targeted policy review of the commercial radio sector*, Broadcasting Regulatory Policy CRTC 2014-554, 28 October 2014
- *Guidelines on the CRTC Rules of Practice and Procedure*, Broadcasting and Telecom Information Bulletin CRTC 2010-959, 23 December 2010